

## Message Text

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NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-10

ACDA-05 SAJ-01 SAM-01 OMB-01 EB-07 /083 W

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R 071017Z AUG 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 1959

INFO USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

S E C R E T SECTION 01 OF 02 BONN 12721

E.O. 11652: GDS

TAGS: PFOR, GW, GE, WB, US, UK, FR, UR

SUBJECT: SCHMIDT-HONECKER DISCUSSIONS AT HELSINKI  
SUMMIT

REF: BONN A-317

1. BEGIN SUMMARY: THE FRG FONOFF BRIEFING ON THE  
HELSINKI TALKS BETWEEN SCHMIDT AND HONECKER IS CONSI-  
TENT WITH PRESS REPORTS THAT THE TWO AGREED THAT THEY  
SHOULD NOT PUSH TO TEST THE LIMITS OF THE QUADRIPARTITE  
AGREEMENT IN THEIR APPROACH TO BERLIN QUESTIONS. THE  
TWO CONFIRMED THAT TRANSIT AND LUMP-SUM PAYMENT  
NEGOTIATIONS SHOULD BE RESUMED IN SEPTEMBER AND AGREED  
THAT NEGOTIATIONS ON THE TELTOW CANAL SHOULD BEGIN.  
THEY ALSO EXPRESSED INTEREST IN EXPANDING TRADE, THOUGH  
SCHMIDT SAID IT WAS UP TO THE GDR TO WORK HARDER TO  
INCREASE ITS SALES ON THE FRG MARKET. HONECKER ADMITTED  
THAT COMPLETION OF VARIOUS PENDING INTER-GERMAN NEGO-  
TIATIONS (MOST OF WHICH ARE DELAYED BY DISPUTES OVER HOW  
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TO TREAT BERLIN IN THE AGREEMENTS) DEPENDS UPON PROGRESS

IN COMPARABLE FRG NEGOTIATIONS WITH THE SOVIET UNION.  
END SUMMARY.

2. FRG BONN GROUP REP (LUECKING) BRIEFED ALLIED REPS  
AUGUST 6 ON THE TWO CONVERSATIONS BETWEEN FRG CHANCELLOR  
SCHMIDT AND GDR PARTY FIRST SECRETARY HONECKER WHICH  
OCCURRED IN HELSINKI JULY 30 AND AUGUST 1.

3. READING FROM A PAPER WHICH HAD BEEN PROVIDED THE  
FOREIGN OFFICE BY THE CHANCELLERY, LUECKING SAID BOTH  
TALKS HAD TAKEN PLACE IN A BUSINESS-LIKE AND RELAXED  
ATMOSPHERE. SCHMIDT NOTED THAT HE, LIKE HIS PREDE-  
CESSOR, WAS INTERESTED IN CONTINUING THE POLICY WHICH  
HAD BEEN INTRODUCED IN 1969. HONECKER REPLIED THAT  
THERE HAD BEEN A GREAT CHANGE IN THE RELATIONSHIP  
BETWEEN THE TWO STATES SINCE 1969. IT WOULD HAVE TO BE  
ACCEPTED THAT THIS DEVELOPMENT WAS NOT ALWAYS FOLLOWING  
A STRAIGHT COURSE, PARTICULARLY SINCE THE TWO STATES  
WERE MEMBERS OF DIFFERENT ALLIANCES. IT WAS ESSENTIAL  
TO MAKE THE SPIRIT OF HELSINKI MORE EFFECTIVE IN THEIR  
MUTUAL RELATIONSHIP. IN SPITE OF ALL THE PERSISTING  
DIFFICULTIES IT WAS NECESSARY TO CONSOLIDATE ACHIEVE-  
MENTS AND DO AWAY WITH FACTORS THAT MIGHT BE  
DISRUPTIVE.

4. HONECKER AFFIRMED THAT ALL POINTS OF THE AGREEMENT  
OF THE FALL OF 1974 SHOULD BE PUT INTO PRACTICE,  
ALTHOUGH IT WAS NECESSARY TO ESTABLISH A CERTAIN ORDER  
FOR PROCEEDING. (COMMENT: LUECKING OBSERVED THAT THIS  
HONECKER STATEMENT WAS CONSIDERED A SUCCESS FOR THE FRG,  
WHICH HAD ALL ALONG BEEN CONDUCTING NEGOTIATIONS ON THE  
BASIS OF THE NEED FOR ESTABLISHING PRIORITIES.)  
HONECKER SAID THAT IN HIS OPINION THE RECONSTRUCTION OF  
THE HELMSTEDT AUTOBAHN AND THE ENLARGEMENT OF PARTS OF  
THE BERLINER RING TO SIX LANES HAD ABSOLUTE PRIORITY.  
SCHMIDT REAFFIRMED THAT THIS WAS ALSO THE OPINION OF  
THE FRG. THERE WAS AGREEMENT THAT THE DELEGATIONS LED  
BY GAUS AND NIER WOULD RESUME NEGOTIATIONS IN SEPTEMBER,  
BOTH ON THE LUMP-SUM PAYMENT TO BE MADE JANUARY 1, 1976,  
AND ON THE TRANSIT ROUTES. IT WAS FURTHER AGREED THAT  
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TALKS SHOULD BE HELD ON THE TELTOW CANAL--WHICH UP  
UNTIL NOW HAD BEEN BARRED--AND ON SPEEDING UP RAIL  
TRAFFIC.

5. BOTH SIDES WERE IN AGREEMENT THAT THE LOAD CAPACITY  
(BELASTAEHIGKEIT) OF THE QUADRIPARTITE AGREEMENT SHOULD  
NOT BE TESTED. IT WAS NOT THE BUSINESS OF THE TWO  
GERMAN STATES TO INTERPRET THE QA. (COMMENT: ASKED

WHICH OF THE TWO HAD EXPRESSED THIS VIEW, LUECKING SAID HIS MEMO MERELY SHOWED IT AS A MATTER OF AGREEMENT.) HONECKER DECLARED THAT THE GDR WAS PREPARED TO CONTINUE THE NEGOTIATIONS ON THE FOLLOW-UP AGREEMENTS TO THE BASIC TREATY BUT NOTED THAT IN THIS AREA THE GDR COULD GO NO FURTHER IN QUESTIONS RELATING TO BERLIN THAN THE SOVIET UNION DID IN ITS TREATIES WITH THE FRG.

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(COMMENT: LUECKING OBSERVED THAT THIS WAS THE FIRST TIME THE GDR HAD EXPLICITLY ADMITTED THAT THE PACE OF SOVIET-FRG PROGRESS LIMITED THE GDR'S ABILITY TO MOVE AHEAD ON THE VARIOUS PENDING INTER-GERMAN AGREEMENTS.)

6. EQUAL INTEREST WAS EXPRESSED IN THE FURTHER EXPANSION OF TRADE AND IN IMPLEMENTING COOPERATIVE PROJECTS. HONECKER ASKED THAT THE FRG DO EVERYTHING POSSIBLE TO EXPAND ITS PURCHASES FROM THE GDR, WHICH HAD DECREASED

IN RECENT MONTHS. SCHMIDT REPLIED THAT THE FEDERAL GOVERNMENT WAS NOT ABLE TO ACT AS A BUYER. HE WAS NOT INTERESTED IN A FOREIGN TRADE SURPLUS, BUT THE GDR WOULD HAVE TO MAKE EFFORTS ON ITS OWN TO INCREASE ITS SALES ON THE FRG MARKET JUST AS THE OTHER CEMA STATES DID.

7. COMMENT: THERE IS NO INDICATION FROM THIS BRIEFING THAT COST-SHARING--ONE OF THE KEY QUESTIONS ON WHICH  
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PROGRESS OF THE TRANSIT NEGOTIATIONS HINGES (SEE REPAIR)  
--WAS AIRED AT THE SUMMIT TALKS TWO SPECIFIC TRANSIT  
QUESTIONS WHICH WERE DISCUSSED ARE REPORTED SEPTTEL.

HILLENBRAND

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